

AMENDMENT NO. \_\_\_\_\_ Calendar No. \_\_\_\_\_

Purpose: In the nature of a substitute.

**IN THE SENATE OF THE UNITED STATES—115th Cong., 2d Sess.**

**H. R.** \_\_\_\_\_

To implement the recommendations of the Joint Select Committee on Budget and Appropriations Process Reform.

Referred to the Committee on \_\_\_\_\_ and ordered to be printed

Ordered to lie on the table and to be printed

AMENDMENT IN THE NATURE OF A SUBSTITUTE intended to be proposed by Mr. BENNET

Viz:

1 Strike all after the enacting clause and insert the following:  
2

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Fiscal Reform Act of 2018”.

6 (b) TABLE OF CONTENTS.—The table of contents for  
7 this Act is as follows:

Sec. 1. Short title; table of contents.

TITLE I—BUDGET REFORMS

Sec. 101. Elimination of concurrent resolution on the budget; establishment of Joint Select Committee on Fiscal Responsibility; reconciliation resolution.

Sec. 102. Effective date.

TITLE II—CHANGE OF FISCAL YEAR

Sec. 201. Fiscal year to begin January 1.

Sec. 202. Transition to new fiscal year.

Sec. 203. Conversion of authorizations of appropriations.

TITLE III—PUBLIC DEBT

Sec. 301. Debt target report.

Sec. 302. Repeal of debt ceiling.

1       **TITLE I—BUDGET REFORMS**

2       **SEC. 101. ELIMINATION OF CONCURRENT RESOLUTION ON**

3                       **THE BUDGET; ESTABLISHMENT OF JOINT SE-**

4                       **LECT COMMITTEE ON FISCAL RESPONSI-**

5                       **BILITY; RECONCILIATION RESOLUTION.**

6       (a) IN GENERAL.—Title III of the Congressional  
7 Budget and Impoundment Control Act of 1974 (2 U.S.C.  
8 631 et seq.) is amended to read as follows:

9       **“TITLE III—JOINT SELECT COM-**  
10                       **MITTEE ON FISCAL RESPON-**  
11                       **SIBILITY; RECONCILIATION**  
12                       **RESOLUTION**

13       **“SEC. 301. DEFINITIONS.**

14               “In this title—

15                       “(1) the term ‘10-year budget window’ means  
16                       the period of the fiscal year after the fiscal year dur-  
17                       ing which a recommendation or proposal is made  
18                       and the ensuing 9 fiscal years;

19                       “(2) the terms ‘baseline’, ‘budget authority’,  
20                       ‘deficit’, ‘direct spending’, ‘discretionary appropria-  
21                       tions’, ‘new budget authority’, and ‘outlays’ have the  
22                       meanings given such terms in section 250 of the

1       Balanced Budget and Emergency Deficit Control  
2       Act of 1985 (2 U.S.C. 900);

3             “(3) the term ‘Committee’ means the Joint Se-  
4       lect Committee on Fiscal Responsibility established  
5       under section 302(a);

6             “(4) the term ‘fiscal bill’ means a bill—

7                 “(A) consisting of the text of a proposed  
8       fiscal bill approved by the Committee by the  
9       majority required under section 303(b)(2)(A)  
10      on or before the deadline for submission of the  
11      proposed fiscal bill, as determined under section  
12      303(b)(1); and

13                 “(B) introduced under section 303(b)(3);

14             “(5) the term ‘gross domestic product’ means  
15      the gross domestic product of the United States, as  
16      determined by the Congressional Budget Office in  
17      the most recent baseline;

18             “(6) the term ‘public debt’ means the sum of  
19      the face amount of obligations issued under chapter  
20      31 of title 31, United States Code, and the face  
21      amount of obligations whose principal and interest  
22      are guaranteed by the United States Government  
23      (except guaranteed obligations held by the Secretary  
24      of the Treasury);

1           “(7) the term ‘reconciliation enrollment resolu-  
2           tion’ means a concurrent resolution prepared pursu-  
3           ant to a reconciliation resolution directing the Clerk  
4           of the House of Representatives or the Secretary of  
5           the Senate, as the case may be, to make specified  
6           changes in bills and resolutions which have not been  
7           enrolled;

8           “(8) the term ‘reconciliation resolution’ means  
9           a concurrent resolution described in section 305(a);  
10          and

11          “(9) the term ‘social security bill’ means a  
12          bill—

13                 “(A) consisting of the text of a proposed  
14                 social security bill approved by the Committee  
15                 by the majority required under section  
16                 304(a)(2)(A); and

17                 “(B) introduced under section 304(a)(3).

18          **“SEC. 302. ESTABLISHMENT OF JOINT SELECT COMMITTEE**

19                         **ON FISCAL RESPONSIBILITY.**

20          “(a) **ESTABLISHMENT.**—There is established a joint  
21          committee of Congress to be known as the ‘Joint Select  
22          Committee on Fiscal Responsibility’.

23          “(b) **MEMBERSHIP.**—

24                 “(1) **IN GENERAL.**—The members of the Com-  
25          mittee shall be the following:

1           “(A) Four Members of the Senate who are  
2           members of or caucus with the party in the ma-  
3           jority in the Senate, appointed by the Majority  
4           Leader of the Senate, at least 1 of whom shall  
5           be a member of the Committee on Appropria-  
6           tions of the Senate and 1 of whom shall be a  
7           member of the Committee on Finance of the  
8           Senate.

9           “(B) Four Members of the Senate who are  
10          members of or caucus with the party in the mi-  
11          nority in the Senate, appointed by the Minority  
12          Leader of the Senate, at least 1 of whom shall  
13          be a member of the Committee on Appropria-  
14          tions of the Senate and 1 of whom shall be a  
15          member of the Committee on Finance of the  
16          Senate.

17          “(C) Four Members of the House of Rep-  
18          resentatives who are members of or caucus with  
19          the party in the majority in the House of Rep-  
20          resentatives, appointed by the Speaker of the  
21          House of Representatives, at least 1 of whom  
22          shall be a member of the Committee on Appro-  
23          priations of the House of Representatives and 1  
24          of whom shall be a member of the Committee

1 on Ways and Means of the House of Represent-  
2 atives.

3 “(D) Four Members of the House of Rep-  
4 resentatives who are members of or caucus with  
5 the party in the minority in the House of Rep-  
6 resentatives, appointed by the Minority Leader  
7 of the House of Representatives, at least 1 of  
8 whom shall be a member of the Committee on  
9 Appropriations of the House of Representatives  
10 and 1 of whom shall be a member of the Com-  
11 mittee on Ways and Means of the House of  
12 Representatives.

13 “(E) As ex officio, nonvoting members, the  
14 following:

15 “(i) The Majority Leader of the Sen-  
16 ate.

17 “(ii) The Minority Leader of the Sen-  
18 ate.

19 “(iii) The Speaker of the House of  
20 Representatives.

21 “(iv) The Minority Leader of the  
22 House of Representatives.

23 “(v) The Chairman and Ranking Mi-  
24 nority Member of any Committee of the  
25 Senate designated jointly by the Majority

1 Leader of the Senate and the Minority  
2 Leader of the Senate.

3 “(vi) The Chairman and Ranking Mi-  
4 nority Member of any Committee of the  
5 House of Representatives designated joint-  
6 ly by the Speaker of the House of Rep-  
7 resentatives and the Minority Leader of  
8 the House of Representatives.

9 “(2) DEADLINE.—The members of the Com-  
10 mittee shall be appointed not later than January 30  
11 of the first year of each Congress.

12 “(3) TERM.—The term of a member of the  
13 Committee shall end on the last day of the Congress  
14 during which the member is appointed.

15 “(4) VACANCIES.—Any vacancy in the Com-  
16 mittee—

17 “(A) shall not affect the powers of the  
18 Committee; and

19 “(B) shall be filled in the same manner as  
20 the original appointment.

21 “(5) CHAIRPERSON AND VICE CHAIRPERSON.—  
22 The members of the Committee shall elect Co-Chair-  
23 persons, 1 of whom shall be a member of or caucus  
24 with each of the 2 major political parties.

25 “(6) MEETINGS.—

1           “(A) IN GENERAL.—The Committee shall  
2 meet at the joint call of the Co-Chairpersons.

3           “(B) QUORUM.—A majority of the mem-  
4 bers of the Committee shall constitute a  
5 quorum, but a lesser number of members may  
6 hold hearings.

7           “(c) PERSONNEL AND EXPENSES.—

8           “(1) EMPLOYEES.—

9           “(A) IN GENERAL.—The Committee may  
10 appoint and fix the compensation of a chief of  
11 staff and such other employees determined ap-  
12 propriate by the Committee.

13           “(B) PAY AND BENEFITS.—The employees  
14 of the Committee shall be treated as employees  
15 of the Senate.

16           “(2) EXPENSES.—Subject to the availability of  
17 appropriations and the rules and regulations of the  
18 Senate, to enable the Committee to exercise its pow-  
19 ers, functions, and duties, there are authorized to be  
20 disbursed by the Senate the actual and necessary ex-  
21 penses of the Committee approved by the Co-Chair-  
22 persons.

23           “(3) DETAIL OF GOVERNMENT EMPLOYEES.—  
24 Any Federal Government employee may be detailed  
25 to the Committee without reimbursement, and such

1 detail shall be without interruption or loss of civil  
2 service status, benefits, or privilege.

3 “(4) PROCUREMENT OF TEMPORARY AND  
4 INTERMITTENT SERVICES.—The Co-Chairpersons of  
5 the Committee may procure temporary and intermit-  
6 tent services under section 3109(b) of title 5, United  
7 States Code, at rates for individuals which do not  
8 exceed the daily equivalent of the annual rate of  
9 basic pay prescribed for level V of the Executive  
10 Schedule under section 5316 of such title.

11 “(5) ETHICS RULES.—The Committee shall es-  
12 tablish ethical rules for the members and employees  
13 of the Committee, which shall, to the extent prac-  
14 ticable, be comparable to the ethical rules that apply  
15 to employees of the Senate.

16 “(d) RECORDS.—The records of the Committee shall  
17 be treated as records of the Senate.

18 **“SEC. 303. FISCAL PLANS AND FISCAL BILLS.**

19 “(a) FISCAL PLANS.—

20 “(1) IN GENERAL.—The Committee shall de-  
21 velop a comprehensive fiscal plan to reduce the def-  
22 icit, which shall include evaluation of, and rec-  
23 ommended changes relating to revenues, tax expend-  
24 itures, mandatory spending, and discretionary ap-  
25 propriations.

1           “(2) REQUIREMENTS.—The fiscal plan devel-  
2           oped under paragraph (1) shall include rec-  
3           ommended changes that are projected to reduce the  
4           public debt by an amount equal to not less 5 of the  
5           projected gross domestic product as of the end of  
6           the 10-year budget window, relative to the most re-  
7           cent baseline.

8           “(b) PREPARATION OF FISCAL BILL.—

9           “(1) IN GENERAL.—

10           “(A) SUBMISSION.—During each Congress,  
11           not later than December 31 of the first year of  
12           such Congress, except as provided under sub-  
13           paragraph (B), the Committee shall submit to  
14           each House of Congress legislative language  
15           that will achieve the targets developed under  
16           subsection (a).

17           “(B) EXTENSIONS.—Upon an affirmative  
18           vote of a majority of the Committee, the dead-  
19           line described in subparagraph (A) may be ex-  
20           tended by not more than 90 days.

21           “(2) APPROVAL OF LEGISLATIVE LANGUAGE.—

22           The Committee may submit to Congress—

23           “(A) a proposed fiscal bill, upon the af-  
24           firmative vote of a majority of the members of

1 the Committee who are members of or caucus  
2 with each of the 2 major political parties; and

3 “(B) other proposed legislative language,  
4 which shall not be considered a fiscal bill under  
5 this section, upon an affirmative vote of a ma-  
6 jority of the members of the Committee.

7 “(3) INTRODUCTION.—

8 “(A) IN GENERAL.—A proposed fiscal bill  
9 or other proposed legislative language submitted  
10 under paragraph (2)—

11 “(i) shall be introduced in the Senate  
12 (by request) on the next day on which the  
13 Senate is in session by the Majority Lead-  
14 er of the Senate or by a Member of the  
15 Senate designated by the Majority Leader  
16 of the Senate; and

17 “(ii) shall be introduced in the House  
18 of Representatives (by request) on the next  
19 legislative day by the Majority Leader of  
20 the House of Representatives or by a  
21 Member of the House of Representatives  
22 designated by the Majority Leader of the  
23 House of Representatives.

24 “(B) INTRODUCTION IN NEXT CON-  
25 GRESS.—If a proposed fiscal bill or other pro-

1           posed legislative language submitted under  
2           paragraph (2) is not introduced in a House of  
3           Congress before the sine die adjournment of the  
4           House of Congress, the Majority Leader of the  
5           House of Congress shall introduce in that  
6           House of Congress the proposed fiscal bill or  
7           other proposed legislative language on the first  
8           day on which that House of Congress is in ses-  
9           sion in the next Congress.

10           “(4) CONSIDERATION OF OTHER PROPOSED  
11           LEGISLATIVE LANGUAGE.—Proposed legislative lan-  
12           guage that is approved by the Committee as de-  
13           scribed in paragraph (2)(B) and introduced under  
14           paragraph (3) shall be considered in accordance with  
15           the procedures for the consideration of bills in the  
16           applicable House of Congress.

17           “(c) CONSIDERATION OF FISCAL BILL.—

18           “(1) LIMIT ON SCOPE.—It shall not be in order  
19           in the Senate and the House of Representatives to  
20           consider a fiscal bill that contains any changes in  
21           law with respect to the old-age, survivors, and dis-  
22           ability insurance program established under title II  
23           of the Social Security Act.

24           “(2) EXPEDITED CONSIDERATION IN HOUSE OF  
25           REPRESENTATIVES.—

1           “(A) REPORTING AND DISCHARGE.—A fis-  
2 cal bill shall be jointly referred to the committee  
3 or committees of jurisdiction in the House of  
4 Representatives. Any committee of the House of  
5 Representatives to which a fiscal bill is referred  
6 shall report it to the House of Representatives  
7 without amendment not later than 3 days after  
8 the date of introduction of the fiscal bill. If a  
9 committee fails to report the fiscal bill within  
10 that period, the committee shall be discharged  
11 from further consideration of the fiscal bill and  
12 the fiscal bill shall be referred to the appro-  
13 priate calendar.

14           “(B) PROCEEDING TO CONSIDERATION.—  
15 After each committee authorized to consider a  
16 fiscal bill reports it to the House of Representa-  
17 tives or has been discharged from its consider-  
18 ation, it shall be in order to move to proceed to  
19 consider the fiscal bill in the House of Rep-  
20 resentatives. All points of order against the mo-  
21 tion are waived. Such a motion shall not be in  
22 order after the House has disposed of a motion  
23 to proceed on a fiscal bill. The previous ques-  
24 tion shall be considered as ordered on the mo-  
25 tion to its adoption without intervening motion.

1           The motion shall not be debatable. A motion to  
2           reconsider the vote by which the motion is dis-  
3           posed of shall not be in order.

4           “(C) CONSIDERATION.—A fiscal bill shall  
5           be considered as read. All points of order  
6           against the fiscal bill and against its consider-  
7           ation are waived. The previous question shall be  
8           considered as ordered on the fiscal bill to its  
9           passage without intervening motion except 2  
10          hours of debate equally divided and controlled  
11          by the proponent and an opponent. A motion to  
12          reconsider the vote on passage of the fiscal bill  
13          shall not be in order.

14          “(3) EXPEDITED PROCEDURE IN SENATE.—

15          “(A) COMMITTEE CONSIDERATION.—A fis-  
16          cal bill shall be jointly referred to the committee  
17          or committees of jurisdiction in the Senate. Any  
18          committee of the Senate to which a fiscal bill is  
19          referred shall report it to the Senate without  
20          amendment not later than 3 days after the date  
21          of introduction of the fiscal bill. If a committee  
22          fails to report the fiscal bill within that period,  
23          the committee shall be discharged from further  
24          consideration of the fiscal bill and the fiscal bill  
25          shall be referred to the appropriate calendar.

1 “(B) FLOOR CONSIDERATION.—

2 “(i) MOTION TO PROCEED.—

3 “(I) IN GENERAL.—Notwith-  
4 standing rule XXII of the Standing  
5 Rules of the Senate, it is in order, not  
6 later than 2 days of session after the  
7 date on which a fiscal bill is reported  
8 or discharged from all committees to  
9 which it was referred, for the Majority  
10 Leader of the Senate or the Majority  
11 Leader’s designee to move to proceed  
12 to the consideration of the fiscal bill.  
13 It shall also be in order for any Mem-  
14 ber of the Senate to move to proceed  
15 to the consideration of a fiscal bill at  
16 any time after the conclusion of such  
17 2-day period. A motion to proceed is  
18 in order even though a previous mo-  
19 tion to the same effect has been dis-  
20 agreed to. The motion to proceed is  
21 not debatable. The motion is not sub-  
22 ject to a motion to postpone. A mo-  
23 tion to reconsider the vote by which  
24 the motion is agreed to or disagreed  
25 to shall not be in order. If a motion

1 to proceed to the consideration of the  
2 fiscal bill is agreed to, the fiscal bill  
3 shall remain the unfinished business  
4 until disposed of.

5 “(II) NO MOTION.—If a motion  
6 to proceed to consideration of a fiscal  
7 bill is not made within 7 calendar  
8 days after the date on which it was  
9 reported or discharged from all com-  
10 mittees to which it was referred, 1  
11 hour after the Senate next convenes,  
12 the Presiding Officer shall lay the fis-  
13 cal bill before the Senate for consider-  
14 ation in accordance with this sub-  
15 section.

16 “(ii) CONSIDERATION.—Consideration  
17 of a fiscal bill, and on all debatable mo-  
18 tions and appeals in connection therewith,  
19 shall be limited to not more than 30 hours,  
20 which shall be divided equally between the  
21 Majority and Minority Leaders or their  
22 designees. A motion further to limit debate  
23 is in order and not debatable. A motion to  
24 postpone, a motion to proceed to the con-  
25 sideration of other business, or a motion to

1           recommit the fiscal bill is not in order. Any  
2           debatable motion is debatable for not to  
3           exceed 1 hour, to be divided equally be-  
4           tween those favoring and those opposing  
5           the motion or appeal. All time used for  
6           consideration of the fiscal bill, including  
7           time used for quorum calls and voting,  
8           shall be counted against the total 30 hours  
9           of consideration.

10           “(iii) VOTE ON PASSAGE.—If the Sen-  
11           ate has voted to proceed to a fiscal bill, the  
12           vote on passage of the fiscal bill shall occur  
13           immediately following the conclusion of  
14           consideration of the fiscal bill, and a single  
15           quorum call at the conclusion of the con-  
16           sideration if requested in accordance with  
17           the rules of the Senate.

18           “(iv) RULINGS OF THE CHAIR ON  
19           PROCEDURE.—Appeals from the decisions  
20           of the Chair relating to the application of  
21           the rules of the Senate to the procedure re-  
22           lating to a fiscal bill shall be decided with-  
23           out debate.

1           “(4) AMENDMENTS NOT IN ORDER.—A fiscal  
2 bill shall not be subject to amendment in either the  
3 House of Representatives or the Senate.

4           “(5) CONSIDERATION BY THE OTHER HOUSE.—

5               “(A) IN GENERAL.—If, before passing a  
6 fiscal bill, one House receives from the other  
7 the fiscal bill—

8                   “(i) the fiscal bill of the other House  
9 shall not be referred to a committee; and

10                   “(ii) the procedure in the receiving  
11 House shall be the same as if no fiscal bill  
12 had been received from the other House  
13 until the vote on passage, when the fiscal  
14 bill received from the other House shall  
15 supplant the fiscal bill of the receiving  
16 House.

17               “(B) REVENUE MEASURE.—This para-  
18 graph shall not apply to the House of Rep-  
19 resentatives if the fiscal bill received from the  
20 Senate is a revenue measure.

21           “(6) RULES TO COORDINATE ACTION WITH  
22 OTHER HOUSE.—

23               “(A) TREATMENT OF FISCAL BILL OF  
24 OTHER HOUSE.—If the Senate fails to introduce  
25 or consider a fiscal bill under this subsection,

1 the fiscal bill of the House of Representatives  
2 shall be entitled to expedited floor procedures  
3 under this subsection.

4 “(B) TREATMENT OF COMPANION MEAS-  
5 URES IN THE SENATE.—If following passage of  
6 a fiscal bill in the Senate, the Senate then re-  
7 ceives the fiscal bill from the House of Rep-  
8 resentatives, the House-passed fiscal bill shall  
9 not be debatable. The vote on passage of the  
10 fiscal bill in the Senate shall be considered to  
11 be the vote on passage of the fiscal bill received  
12 from the House of Representatives.

13 “(C) VETOES.—If the President vetoes a  
14 fiscal bill, debate on a veto message in the Sen-  
15 ate under this subsection shall be 1 hour equal-  
16 ly divided between the majority and minority  
17 leaders or their designees.

18 **“SEC. 304. SOCIAL SECURITY BILLS.**

19 “(a) PREPARATION OF SOCIAL SECURITY BILL.—

20 “(1) IN GENERAL.—During each Congress, the  
21 Committee may submit to each House of Congress  
22 legislative language that contains changes in law rec-  
23 ommended by the Committee with respect to the old-  
24 age, survivors, and disability insurance program es-  
25 tablished under title II of the Social Security Act.

1           “(2) APPROVAL OF LEGISLATIVE LANGUAGE.—

2           The Committee may submit to Congress—

3                   “(A) a proposed social security bill, upon  
4                   the affirmative vote of a majority of the mem-  
5                   bers of the Committee who are members of or  
6                   caucus with each of the 2 major political par-  
7                   ties; and

8                   “(B) other proposed legislative language  
9                   that contains changes in law recommended by  
10                  the Committee with respect to the old-age, sur-  
11                  vivors, and disability insurance program estab-  
12                  lished under title II of the Social Security Act,  
13                  which shall not be considered a social security  
14                  bill under this section, upon an affirmative vote  
15                  of a majority of the members of the Committee.

16           “(3) INTRODUCTION.—

17                   “(A) IN GENERAL.—A proposed social se-  
18                   curity bill or other proposed legislative language  
19                   submitted under paragraph (2)—

20                           “(i) shall be introduced in the Senate  
21                           (by request) on the next day on which the  
22                           Senate is in session by the Majority Lead-  
23                           er of the Senate or by a Member of the  
24                           Senate designated by the Majority Leader  
25                           of the Senate; and

1                   “(ii) shall be introduced in the House  
2                   of Representatives (by request) on the next  
3                   legislative day by the Majority Leader of  
4                   the House of Representatives or by a  
5                   Member of the House of Representatives  
6                   designated by the Majority Leader of the  
7                   House of Representatives.

8                   “(B) INTRODUCTION IN NEXT CON-  
9                   GRESS.—If a proposed social security bill or  
10                  other proposed legislative language submitted  
11                  under paragraph (2) is not introduced in a  
12                  House of Congress before the sine die adjourn-  
13                  ment of the House of Congress, the Majority  
14                  Leader of the House of Congress shall intro-  
15                  duce in that House of Congress the proposed  
16                  social security bill or other proposed legislative  
17                  language on the first day on which that House  
18                  of Congress is in session in the next Congress.

19                  “(4) CONSIDERATION OF OTHER PROPOSED  
20                  LEGISLATIVE LANGUAGE.—Proposed legislative lan-  
21                  guage that is approved by the Committee as de-  
22                  scribed in paragraph (2)(B) and introduced under  
23                  paragraph (3) shall be considered in accordance with  
24                  the procedures for the consideration of bills in the  
25                  applicable House of Congress.

1 “(b) CONSIDERATION OF SOCIAL SECURITY BILL.—

2 “(1) EXPEDITED CONSIDERATION IN HOUSE OF  
3 REPRESENTATIVES.—

4 “(A) REPORTING AND DISCHARGE.—A so-  
5 cial security bill shall be jointly referred to the  
6 committee or committees of jurisdiction in the  
7 House of Representatives. Any committee of the  
8 House of Representatives to which a social se-  
9 curity bill is referred shall report it to the  
10 House of Representatives without amendment  
11 not later than 3 days after the date of introduc-  
12 tion of the social security bill. If a committee  
13 fails to report the social security bill within that  
14 period, the committee shall be discharged from  
15 further consideration of the social security bill  
16 and the social security bill shall be referred to  
17 the appropriate calendar.

18 “(B) PROCEEDING TO CONSIDERATION.—

19 After each committee authorized to consider a  
20 social security bill reports it to the House of  
21 Representatives or has been discharged from its  
22 consideration, it shall be in order to move to  
23 proceed to consider the social security bill in the  
24 House of Representatives. All points of order  
25 against the motion are waived. Such a motion

1 shall not be in order after the House has dis-  
2 posed of a motion to proceed on a social secu-  
3 rity bill. The previous question shall be consid-  
4 ered as ordered on the motion to its adoption  
5 without intervening motion. The motion shall  
6 not be debatable. A motion to reconsider the  
7 vote by which the motion is disposed of shall  
8 not be in order.

9 “(C) CONSIDERATION.—A social security  
10 bill shall be considered as read. All points of  
11 order against the social security bill and against  
12 its consideration are waived. The previous ques-  
13 tion shall be considered as ordered on the social  
14 security bill to its passage without intervening  
15 motion except 2 hours of debate equally divided  
16 and controlled by the proponent and an oppo-  
17 nent. A motion to reconsider the vote on pas-  
18 sage of the social security bill shall not be in  
19 order.

20 “(2) EXPEDITED PROCEDURE IN SENATE.—

21 “(A) COMMITTEE CONSIDERATION.—A so-  
22 cial security bill shall be jointly referred to the  
23 committee or committees of jurisdiction in the  
24 Senate. Any committee of the Senate to which  
25 a social security bill is referred shall report it

1 to the Senate without amendment not later  
2 than 3 days after the date of introduction of  
3 the social security bill. If a committee fails to  
4 report the social security bill within that period,  
5 the committee shall be discharged from further  
6 consideration of the social security bill and the  
7 social security bill shall be referred to the ap-  
8 propriate calendar.

9 “(B) FLOOR CONSIDERATION.—

10 “(i) MOTION TO PROCEED.—

11 “(I) IN GENERAL.—Notwith-  
12 standing rule XXII of the Standing  
13 Rules of the Senate, it is in order, not  
14 later than 2 days of session after the  
15 date on which a social security bill is  
16 reported or discharged from all com-  
17 mittees to which it was referred, for  
18 the Majority Leader of the Senate or  
19 the Majority Leader’s designee to  
20 move to proceed to the consideration  
21 of the social security bill. It shall also  
22 be in order for any Member of the  
23 Senate to move to proceed to the con-  
24 sideration of a social security bill at  
25 any time after the conclusion of such

1 2-day period. A motion to proceed is  
2 in order even though a previous mo-  
3 tion to the same effect has been dis-  
4 agreed to. The motion to proceed is  
5 not debatable. The motion is not sub-  
6 ject to a motion to postpone. A mo-  
7 tion to reconsider the vote by which  
8 the motion is agreed to or disagreed  
9 to shall not be in order. A motion to  
10 proceed to consideration of a social se-  
11 curity bill shall only be agreed to upon  
12 an affirmative vote of three-fifths of  
13 the Members of the Senate, duly cho-  
14 sen and sworn. If a motion to proceed  
15 to the consideration of the social secu-  
16 rity bill is agreed to, the social secu-  
17 rity bill shall remain the unfinished  
18 business until disposed of.

19 “(II) NO MOTION.—If a motion  
20 to proceed to consideration of a social  
21 security bill is not made within 7 cal-  
22 endar days after the date on which it  
23 was reported or discharged from all  
24 committees to which it was referred, 1  
25 hour after the Senate next convenes,

1           the Presiding Officer shall lay the so-  
2           cial security bill before the Senate for  
3           consideration in accordance with this  
4           subsection.

5           “(ii) CONSIDERATION.—Consideration  
6           of a social security bill, and on all debat-  
7           able motions and appeals in connection  
8           therewith, shall be limited to not more  
9           than 30 hours, which shall be divided  
10          equally between the Majority and Minority  
11          Leaders or their designees. A motion fur-  
12          ther to limit debate is in order and not de-  
13          batable. A motion to postpone, a motion to  
14          proceed to the consideration of other busi-  
15          ness, or a motion to recommit the social  
16          security bill is not in order. Any debatable  
17          motion is debatable for not to exceed 1  
18          hour, to be divided equally between those  
19          favoring and those opposing the motion or  
20          appeal. All time used for consideration of  
21          the social security bill, including time used  
22          for quorum calls and voting, shall be  
23          counted against the total 30 hours of con-  
24          sideration.

1                   “(iii) VOTE ON PASSAGE.—If the Sen-  
2                   ate has voted to proceed to a social secu-  
3                   rity bill, the vote on passage of the social  
4                   security bill shall occur immediately fol-  
5                   lowing the conclusion of consideration of  
6                   the social security bill, and a single  
7                   quorum call at the conclusion of the con-  
8                   sideration if requested in accordance with  
9                   the rules of the Senate. A social security  
10                  bill shall only be agreed to upon an affirm-  
11                  ative vote of three-fifths of the Members of  
12                  the Senate, duly chosen and sworn.

13                  “(iv) RULINGS OF THE CHAIR ON  
14                  PROCEDURE.—Appeals from the decisions  
15                  of the Chair relating to the application of  
16                  the rules of the Senate to the procedure re-  
17                  lating to a social security bill shall be de-  
18                  cided without debate.

19                  “(3) AMENDMENT NOT IN ORDER.—A social se-  
20                  curity bill shall not be subject to amendment in ei-  
21                  ther the House of Representatives or the Senate.

22                  “(4) CONSIDERATION BY THE OTHER HOUSE.—

23                  “(A) IN GENERAL.—If, before passing a  
24                  social security bill, one House receives from the  
25                  other the social security bill—

1                   “(i) the social security bill of the other  
2                   House shall not be referred to a com-  
3                   mittee; and

4                   “(ii) the procedure in the receiving  
5                   House shall be the same as if no social se-  
6                   curity bill had been received from the other  
7                   House until the vote on passage, when the  
8                   social security bill received from the other  
9                   House shall supplant the social security  
10                  bill of the receiving House.

11                  “(B) REVENUE MEASURE.—This para-  
12                  graph shall not apply to the House of Rep-  
13                  resentatives if the social security bill received  
14                  from the Senate is a revenue measure.

15                  “(5) RULES TO COORDINATE ACTION WITH  
16                  OTHER HOUSE.—

17                  “(A) TREATMENT OF SOCIAL SECURITY  
18                  BILL OF OTHER HOUSE.—If the Senate fails to  
19                  introduce or consider a social security bill under  
20                  this subsection, the social security bill of the  
21                  House of Representatives shall be entitled to  
22                  expedited floor procedures under this section.

23                  “(B) TREATMENT OF COMPANION MEAS-  
24                  URES IN THE SENATE.—If following passage of  
25                  a social security bill in the Senate, the Senate

1 then receives the social security bill from the  
2 House of Representatives, the House-passed so-  
3 cial security bill shall not be debatable. The  
4 vote on passage of the social security bill in the  
5 Senate shall be considered to be the vote on  
6 passage of the social security bill received from  
7 the House of Representatives.

8 “(C) VETOES.—If the President vetoes a  
9 social security bill, debate on a veto message in  
10 the Senate under this subsection shall be 1  
11 hour equally divided between the majority and  
12 minority leaders or their designees.

13 **“SEC. 305. RECONCILIATION RESOLUTIONS.**

14 “(a) IN GENERAL.—The Majority Leader of the Sen-  
15 ate and the Speaker of the House of Representatives may  
16 each introduce in their House a concurrent resolution  
17 that, with respect to the next fiscal year—

18 “(1) specifies the total amount by which—

19 “(A) new budget authority for such fiscal  
20 year;

21 “(B) budget authority initially provided for  
22 prior fiscal years;

23 “(C) new entitlement authority which is to  
24 become effective during such fiscal year; and

25 “(D) credit authority for such fiscal year,

1 contained in laws, bills, and resolutions within the  
2 jurisdiction of a committee is to be changed and di-  
3 rect that committee to determine and recommend  
4 changes to accomplish a change of such total  
5 amount;

6 “(2) specifies the total amount by which reve-  
7 nues are to be changed and direct that the commit-  
8 tees having jurisdiction to determine and recommend  
9 changes in the revenue laws, bills, and resolutions to  
10 accomplish a change of such total amount; or

11 “(3) specifies any combination of the matters  
12 described in paragraphs (1) and (2)(including a di-  
13 rection to achieve deficit reduction).

14 “(b) NO REFERRAL.—A reconciliation resolution—

15 “(1) shall not be referred to committee in either  
16 House of Congress; and

17 “(2) upon introduction in a House of Congress,  
18 or receipt of a reconciliation resolution of the other  
19 House, shall be placed on the appropriate calendar.

20 “(c) CONSIDERATION IN THE HOUSE OF REP-  
21 RESENTATIVES.—

22 “(1) PROCEEDING TO CONSIDERATION.—After  
23 a reconciliation resolution has been placed on the  
24 calendar in the House of Representatives, it shall be  
25 in order to move to proceed to the consideration of

1 the reconciliation resolution. The motion is highly  
2 privileged and is not debatable. An amendment to  
3 the motion is not in order and it is not in order to  
4 move to reconsider the vote by which the motion is  
5 agreed to or disagreed to.

6 “(2) CONSIDERATION.—

7 “(A) IN GENERAL.—Debate of a reconcili-  
8 ation resolution in the House of Representatives  
9 shall be limited to not more than 10 hours,  
10 which shall be divided equally between the ma-  
11 jority and minority parties. A motion further to  
12 limit debate is not debatable. A motion to re-  
13 commit the reconciliation resolution is not in  
14 order, and it is not in order to move to recon-  
15 sider the vote by which the reconciliation reso-  
16 lution is agreed to or disagreed to.

17 “(B) PROCEDURES.—Consideration of a  
18 reconciliation resolution by the House of Rep-  
19 resentatives shall be in the Committee of the  
20 Whole, and the reconciliation resolution shall be  
21 considered for amendment under the five-  
22 minute rule in accordance with the applicable  
23 provisions of rule XVIII of the Rules of the  
24 House of Representatives. After the Committee  
25 rises and reports the reconciliation resolution

1 back to the House, the previous question shall  
2 be considered as ordered on the resolution and  
3 any amendments thereto to final passage with-  
4 out intervening motion.

5 “(C) CONFERENCE REPORT.—Debate in  
6 the House of Representatives on the conference  
7 report on a reconciliation resolution shall be  
8 limited to not more than 5 hours, which shall  
9 be divided equally between the majority and mi-  
10 nority parties. A motion further to limit debate  
11 is not debatable. A motion to recommit the con-  
12 ference report is not in order, and it is not in  
13 order to move to reconsider the vote by which  
14 the conference report is agreed to or disagreed  
15 to.

16 “(3) APPEALS.—Appeals from decisions of the  
17 Chair relating to the application of the Rules of the  
18 House of Representatives to the procedure relating  
19 to a reconciliation resolution shall be decided without  
20 debate.

21 “(d) CONSIDERATION IN THE SENATE.—

22 “(1) PROCEEDING TO CONSIDERATION.—Not-  
23 withstanding rule XXII of the Standing Rules of the  
24 Senate, it is in order for any Member of the Senate  
25 to move to proceed to the consideration of a rec-

1       conciliation resolution. A motion to proceed is in  
2       order even though a previous motion to the same ef-  
3       fect has been disagreed to. The motion to proceed is  
4       not debatable. The motion is not subject to a motion  
5       to postpone. A motion to reconsider the vote by  
6       which the motion is agreed to or disagreed to shall  
7       not be in order. If a motion to proceed to the consid-  
8       eration of a reconciliation resolution is agreed to, the  
9       reconciliation resolution shall remain the unfinished  
10      business until disposed of.

11           “(2) DEBATE.—Debate in the Senate on a rec-  
12      conciliation resolution, and all amendments thereto  
13      and debatable motions and appeals in connection  
14      therewith, shall be limited to not more than 10  
15      hours. The time shall be equally divided between,  
16      and controlled by, the majority leader and the mi-  
17      nority leader or their designees.

18           “(3) AMENDMENTS.—

19           “(A) DEBATE.—Debate in the Senate on  
20      any amendment to a reconciliation resolution  
21      shall be limited to 30 minutes, to be equally di-  
22      vided between, and controlled by, the mover and  
23      the manager of the reconciliation resolution,  
24      and debate on any amendment to an amend-  
25      ment, debatable motion, or appeal shall be lim-

1           ited to 10 minutes, to be equally divided be-  
2           tween, and controlled by, the mover and the  
3           manager of the reconciliation resolution, except  
4           that in the event the manager of the reconcili-  
5           ation resolution is in favor of any such amend-  
6           ment, motion, or appeal, the time in opposition  
7           thereto shall be controlled by the minority lead-  
8           er or a designee. Such leaders, or either of  
9           them, may, from the time under their control  
10          on the passage of the reconciliation resolution,  
11          allot additional time to any Senator during the  
12          consideration of any amendment, debatable mo-  
13          tion, or appeal.

14                 “(B) LIMITS.—No amendment that is not  
15                 germane to the provisions of a reconciliation  
16                 resolution shall be received.

17                 “(4) MOTIONS.—A motion to further limit de-  
18                 bate is not debatable. A motion to recommit (except  
19                 a motion to recommit with instructions to report  
20                 back within a specified number of days, not to ex-  
21                 ceed 3, not counting any day on which the Senate  
22                 is not in session) is not in order. Debate on any  
23                 such motion to recommit shall be limited to 30 min-  
24                 utes, to be equally divided between, and controlled

1 by, the mover and the manager of the reconciliation  
2 resolution.

3 “(5) ACTION ON CONFERENCE REPORTS IN THE  
4 SENATE.—

5 “(A) IN GENERAL.—A motion to proceed  
6 to the consideration of the conference report (or  
7 a message between Houses) on a reconciliation  
8 resolution may be made even though a previous  
9 motion to the same effect has been disagreed  
10 to.

11 “(B) DEBATE.—During the consideration  
12 in the Senate of the conference report (or a  
13 message between Houses) on a reconciliation  
14 resolution, and all amendments in disagree-  
15 ment, and all amendments thereto, and debat-  
16 able motions and appeals in connection there-  
17 with, debate shall be limited to 10 hours, to be  
18 equally divided between, and controlled by, the  
19 majority leader and minority leader or their  
20 designees. Debate on any debatable motion or  
21 appeal related to the conference report (or a  
22 message between Houses) shall be limited to 1  
23 hour, to be equally divided between, and con-  
24 trolled by, the mover and the manager of the

1 conference report (or a message between  
2 Houses).

3 “(C) CONFERENCE REPORT DEFEATED.—  
4 Should the conference report be defeated, de-  
5 bate on any request for a new conference and  
6 the appointment of conferees shall be limited to  
7 1 hour, to be equally divided between, and con-  
8 trolled by, the manager of the conference report  
9 and the minority leader or his designee, and  
10 should any motion be made to instruct the con-  
11 ferees before the conferees are named, debate  
12 on such motion shall be limited to one-half  
13 hour, to be equally divided between, and con-  
14 trolled by, the mover and the manager of the  
15 conference report. Debate on any amendment to  
16 any such instructions shall be limited to 20  
17 minutes, to be equally divided between and con-  
18 trolled by the mover and the manager of the  
19 conference report. In all cases when the man-  
20 ager of the conference report is in favor of any  
21 motion, appeal, or amendment, the time in op-  
22 position shall be under the control of the minor-  
23 ity leader or his designee.

24 “(D) AMENDMENTS IN DISAGREEMENT.—  
25 In any case in which there are amendments in

1           disagreement, time on each amendment shall be  
2           limited to 30 minutes, to be equally divided be-  
3           tween, and controlled by, the manager of the  
4           conference report and the minority leader or his  
5           designee. No amendment that is not germane to  
6           the provisions of such amendments shall be re-  
7           ceived.

8   **“SEC. 306. PREPARATION OF RECONCILIATION LEGISLA-**  
9                           **TION.**

10          “(a) LEGISLATIVE PROCEDURE.—If a reconciliation  
11 resolution is agreed—

12               “(1) if only 1 committee of the House of Rep-  
13               resentatives or the Senate is directed to determine  
14               and recommend changes, that committee shall  
15               promptly make such determination and rec-  
16               ommendations and report to its House reconciliation  
17               legislation containing such recommendations; or

18               “(2) more than 1 committee of the House of  
19               Representatives or the Senate is directed to deter-  
20               mine and recommend changes, each such committee  
21               so directed shall promptly make such determination  
22               and recommendations and submit such recommenda-  
23               tions to the Committee on Ways and Means of the  
24               House of Representatives or the Committee on Fi-  
25               nance of the Senate, respectively, which upon receiv-

1       ing all such recommendations, shall report to its  
2       House reconciliation legislation carrying out all such  
3       recommendations without any substantive revision.

4       “(b) COMPLIANCE WITH RECONCILIATION DIREC-  
5       TIONS.—

6               “(1) IN GENERAL.—Any committee of the  
7       House of Representatives or the Senate that is di-  
8       rected, pursuant to a reconciliation resolution, to de-  
9       termine and recommend changes with respect to  
10      laws within its jurisdiction, shall be deemed to have  
11      complied with such directions—

12               “(A) if—

13                       “(i) the amount of the changes of the  
14                      type described in paragraph (1) of section  
15                      305(a) recommended by such committee do  
16                      not exceed or fall below the amount of the  
17                      changes such committee was directed by  
18                      such reconciliation resolution to rec-  
19                      ommend under that paragraph by more  
20                      than—

21                               “(I) in the Senate, 20 percent of  
22                              the total of the amounts of the  
23                              changes such committee was directed  
24                              to make under paragraphs (1) and (2)  
25                              of section 305(a); or

1                   “(II) in the House of Represent-  
2                   atives, 20 percent of the sum of the  
3                   absolute value of the changes the com-  
4                   mittee was directed to make under  
5                   paragraph (1) of section 305(a) and  
6                   the absolute value of the changes the  
7                   committee was directed to make under  
8                   paragraph (2) of section 305(a); and  
9                   “(ii) the amount of the changes of the  
10                  type described in paragraph (2) of section  
11                  305(a) recommended by such committee do  
12                  not exceed or fall below the amount of the  
13                  changes such committee was directed by  
14                  such reconciliation resolution to rec-  
15                  ommend under that paragraph by more  
16                  than—

17                   “(I) in the Senate, 20 percent of  
18                   the total of the amounts of the  
19                   changes such committee was directed  
20                   to make under paragraphs (1) and (2)  
21                   of section 305(a); or

22                   “(II) in the House of Represent-  
23                   atives, 20 percent of the sum of the  
24                   absolute value of the changes the com-  
25                   mittee was directed to make under

1 paragraph (1) of section 305(a) and  
2 the absolute value of the changes the  
3 committee was directed to make under  
4 paragraph (2) of section 305(a); and

5 “(B) if the total amount of the changes  
6 recommended by such committee is not less  
7 than the total of the amounts of the changes  
8 such committee was directed to make under  
9 paragraphs (1) and (2) of section 305(a).

10 “(2) COMPLIANCE PROCEDURE IN THE SEN-  
11 ATE.—

12 “(A) IN GENERAL.—Upon the reporting to  
13 the Committee on Finance of the Senate of a  
14 recommendation that shall be deemed to have  
15 complied with such directions solely by virtue of  
16 this subsection, the Chairman of the Committee  
17 on Appropriations of the Senate may file with  
18 the Senate appropriately revised allocations for  
19 purposes of section 308.

20 “(B) CONFERENCE REPORTS.—Upon the  
21 submission to the Senate of a conference report  
22 recommending a reconciliation bill or reconcili-  
23 ation enrollment resolution in which a com-  
24 mittee shall be deemed to have complied with  
25 such directions solely by virtue of this sub-

1 section, Chairman of the Committee on Appro-  
2 priations of the Senate may file with the Senate  
3 appropriately revised allocations for purposes of  
4 section 308.

5 “(C) REVISIONS.—Allocations revised pur-  
6 suant to this paragraph shall be considered to  
7 be allocations contained in a discretionary ap-  
8 propriations allocation under section 308.

9 **“SEC. 307. CONSIDERATION OF RECONCILIATION LEGISLA-**  
10 **TION.**

11 “(a) LIMITATION ON AMENDMENTS TO RECONCILI-  
12 ATION BILLS AND RECONCILIATION ENROLLMENT RESO-  
13 LUTIONS.—

14 “(1) HOUSE OF REPRESENTATIVES.—It shall  
15 not be in order in the House of Representatives to  
16 consider any amendment to a reconciliation bill or  
17 reconciliation enrollment resolution if such amend-  
18 ment would have the effect of increasing any specific  
19 budget outlays above the level of such outlays pro-  
20 vided in the bill or resolution (for the fiscal years  
21 covered by the reconciliation instructions set forth in  
22 the most recently agreed to reconciliation resolu-  
23 tion), or would have the effect of reducing any spe-  
24 cific Federal revenues below the level of such reve-  
25 nues provided in the bill or resolution (for such fis-

1 cal years), unless such amendment makes at least an  
2 equivalent reduction in other specific budget outlays,  
3 an equivalent increase in other specific Federal reve-  
4 nues, or an equivalent combination thereof (for such  
5 fiscal years), except that a motion to strike a provi-  
6 sion providing new budget authority or new entitle-  
7 ment authority may be in order.

8 “(2) SENATE.—It shall not be in order in the  
9 Senate to consider any amendment to a reconcili-  
10 ation bill or reconciliation enrollment resolution if  
11 such amendment would have the effect of decreasing  
12 any specific budget outlay reductions below the level  
13 of such outlay reductions provided (for the fiscal  
14 years covered) in the reconciliation instructions  
15 which relate to such bill or resolution set forth in the  
16 most recently agreed to reconciliation resolution, or  
17 would have the effect of reducing Federal revenue  
18 increases below the level of such revenue increases  
19 provided (for such fiscal years) in such instructions  
20 relating to such bill or resolution, unless such  
21 amendment makes a reduction in other specific  
22 budget outlays, an increase in other specific Federal  
23 revenues, or a combination thereof (for such fiscal  
24 years) at least equivalent to any increase in outlays  
25 or decrease in revenues provided by such amend-

1       ment, except that a motion to strike a provision  
2       shall always be in order.

3           “(3) DETERMINATION OF LEVELS.—For pur-  
4       poses of this section, the levels of budget outlays and  
5       Federal revenues for a fiscal year shall be deter-  
6       mined on the basis of estimates made by the Com-  
7       mittee on Ways and Means of the House of Rep-  
8       resentatives or the Committee on Finance of the  
9       Senate, as the case may be, based on estimates pre-  
10      pared by the Congressional Budget Office and the  
11      Joint Committee on Taxation.

12          “(4) HOUSE RULES.—The Committee on Rules  
13      of the House of Representatives may make in order  
14      amendments to achieve changes specified by rec-  
15      onciliation directives contained in a reconciliation  
16      resolution if a committee or committees of the  
17      House fail to submit recommended changes to the  
18      Committee on Ways and Means of the House of  
19      Representatives pursuant to its instruction.

20          “(b) PROCEDURE IN THE SENATE.—

21           “(1) IN GENERAL.—Except as provided in para-  
22      graph (2), the provisions of section 305 for the con-  
23      sideration in the Senate of reconciliation resolutions  
24      and conference reports thereon shall also apply to  
25      the consideration in the Senate of a reconciliation

1 bill or reconciliation enrollment resolution reported  
2 under section 306 and a conference report thereon.

3 “(2) DEBATE.—Debate in the Senate on any  
4 reconciliation bill or reconciliation enrollment resolu-  
5 tion reported under subsection (b), and all amend-  
6 ments thereto and debatable motions and appeals in  
7 connection therewith, shall be limited to not more  
8 than 20 hours.

9 “(c) LIMITATION ON CHANGES TO THE SOCIAL SE-  
10 CURITY ACT.—Notwithstanding any other provision of  
11 law, it shall not be in order in the Senate or the House  
12 of Representatives to consider any reconciliation bill or  
13 reconciliation enrollment resolution reported pursuant to  
14 a reconciliation resolution, or any amendment thereto or  
15 conference report thereon, that contains recommendations  
16 with respect to the old-age, survivors, and disability insur-  
17 ance program established under title II of the Social Secu-  
18 rity Act.

19 “(d) POINT OF ORDER AGAINST RECONCILIATION  
20 LEGISLATION THAT WOULD INCREASE THE DEFICIT OR  
21 REDUCE A SURPLUS.—It shall not be in order in the Sen-  
22 ate to consider any reconciliation bill, resolution, amend-  
23 ment, amendment between the Houses, motion, or con-  
24 ference report pursuant to this section that would cause

1 or increase a deficit or reduce a surplus in either of the  
2 following periods:

3           “(1) The current fiscal year, the budget year,  
4           and the ensuing 4 fiscal years following the budget  
5           year.

6           “(2) The current fiscal year, the budget year,  
7           and the ensuing 9 fiscal years following the budget  
8           year.

9           “(e) EXTRANEOUS MATTER IN RECONCILIATION  
10 LEGISLATION.—

11           “(1) IN GENERAL.—When the Senate is consid-  
12           ering a reconciliation bill or a reconciliation enroll-  
13           ment resolution (whether that bill or resolution origi-  
14           nated in the Senate or the House), upon a point of  
15           order being made by any Senator against material  
16           extraneous to the instructions to a committee which  
17           is contained in any title or provision of the bill or  
18           resolution or offered as an amendment to the bill or  
19           resolution, and the point of order is sustained by the  
20           Chair, any part of said title or provision that con-  
21           tains material extraneous to the instructions to said  
22           Committee shall be stricken from the bill and may  
23           not be offered as an amendment from the floor.

24           “(2) EXTRANEOUS PROVISIONS.—

1                   “(A) IN GENERAL.—Except as provided in  
2                   subparagraph (B)—

3                   “(i) a provision of a reconciliation bill  
4                   or reconciliation enrollment resolution shall  
5                   be considered extraneous if such provision  
6                   does not produce a change in outlays or  
7                   revenue, including changes in outlays and  
8                   revenues brought about by changes in the  
9                   terms and conditions under which outlays  
10                  are made or revenues are required to be  
11                  collected (but a provision in which outlay  
12                  decreases or revenue increases exactly off-  
13                  set outlay increases or revenue decreases  
14                  shall not be considered extraneous by vir-  
15                  tue of this clause);

16                  “(ii) any provision producing an in-  
17                  crease in outlays or decrease in revenues  
18                  shall be considered extraneous if the net  
19                  effect of provisions reported by the Com-  
20                  mittee reporting the title containing the  
21                  provision is that the Committee fails to  
22                  achieve its reconciliation instructions;

23                  “(iii) a provision that is not in the ju-  
24                  risdiction of the Committee with jurisdic-

1           tion over said title or provision shall be  
2           considered extraneous;

3           “(iv) a provision shall be considered  
4           extraneous if it produces changes in out-  
5           lays or revenues which are merely inci-  
6           dental to the non-budgetary components of  
7           the provision;

8           “(v) a provision shall be considered to  
9           be extraneous if it increases, or would in-  
10          crease, net outlays, or if it decreases, or  
11          would decrease, revenues during a fiscal  
12          year after the fiscal years covered by such  
13          reconciliation bill or reconciliation enroll-  
14          ment resolution, and such increases or de-  
15          creases are greater than outlay reductions  
16          or revenue increases resulting from other  
17          provisions in such title in such year; and

18          “(vi) a provision shall be considered  
19          extraneous if it violates subsection (c).

20          “(B) EXCEPTIONS.—

21                 “(i) NO CHANGE IN OUTLAYS OR REV-  
22                 ENUES.—A Senate-originated provision  
23                 shall not be considered extraneous under  
24                 subparagraph (A)(i) if the Chairman and  
25                 Ranking Minority Member of the Com-

1           mittee on Finance, after consultation with  
2           the Congressional Budget Office and the  
3           Joint Committee on Taxation, and the  
4           Chairman and Ranking Minority Member  
5           of the Committee which reported the provi-  
6           sion, if a committee other than the Com-  
7           mittee on Finance, certify that—

8                       “(I) the provision mitigates di-  
9                       rect effects clearly attributable to a  
10                      provision changing outlays or revenue  
11                      and both provisions together produce  
12                      a net reduction in the deficit;

13                     “(II) the provision will result in a  
14                     substantial reduction in outlays or a  
15                     substantial increase in revenues dur-  
16                     ing fiscal years after the fiscal years  
17                     covered by the reconciliation bill or  
18                     reconciliation enrollment resolution;

19                     “(III) a reduction of outlays or  
20                     an increase in revenues is likely to  
21                     occur as a result of the provision, in  
22                     the event of new regulations author-  
23                     ized by the provision or likely to be  
24                     proposed, court rulings on pending  
25                     litigation, or relationships between

1 economic indices and stipulated statu-  
2 tory triggers pertaining to the provi-  
3 sion, other than the regulations, court  
4 rulings or relationships currently pro-  
5 jected by the Congressional Budget  
6 Office for scorekeeping purposes; or

7 “(IV) such provision will be likely  
8 to produce a significant reduction in  
9 outlays or increase in revenues but,  
10 due to insufficient data, such reduc-  
11 tion or increase cannot be reliably es-  
12 timated.

13 “(ii) OUTSIDE JURISDICTION.—A pro-  
14 vision reported by a committee shall not be  
15 considered extraneous under subparagraph  
16 (A)(iii) if—

17 “(I) the provision is an integral  
18 part of a provision or title, which if  
19 introduced as a bill or resolution  
20 would be referred to such committee,  
21 and the provision sets forth the proce-  
22 dure to carry out or implement the  
23 substantive provisions that were re-  
24 ported and which fall within the juris-  
25 diction of such committee; or

1                   “(II) the provision states an ex-  
2                   ception to, or a special application of,  
3                   the general provision or title of which  
4                   it is a part and such general provision  
5                   or title if introduced as a bill or reso-  
6                   lution would be referred to such com-  
7                   mittee.

8                   “(3) **EXTRANEOUS MATERIALS.**—Upon the re-  
9                   porting or discharge of a reconciliation bill or rec-  
10                  onciliation enrollment resolution in the Senate, and  
11                  again upon the submission of a conference report on  
12                  such a reconciliation bill or reconciliation enrollment  
13                  resolution, the Committee on Finance of the Senate  
14                  shall submit for the record a list of material consid-  
15                  ered to be extraneous under clause (i), (ii), or (v) of  
16                  paragraph (2)(A) to the instructions of a committee  
17                  as provided in this section. The inclusion or exclu-  
18                  sion of a provision shall not constitute a determina-  
19                  tion of extraneousness by the Presiding Officer of  
20                  the Senate.

21                  “(4) **CONFERENCE REPORTS.**—When the Sen-  
22                  ate is considering a conference report on, or an  
23                  amendment between the Houses in relation to, a rec-  
24                  onciliation bill or reconciliation enrollment resolu-  
25                  tion, upon—

1           “(A) a point of order being made by any  
2           Senator against extraneous material described  
3           in clauses (i), (ii), (iv), (v), or (vi) of paragraph  
4           (2)(A); and

5           “(B) such point of order being sustained,  
6           such material contained in such conference report or  
7           amendment shall be stricken, and the Senate shall  
8           proceed, without intervening action or motion, to  
9           consider the question of whether the Senate shall re-  
10          cede from its amendment and concur with a further  
11          amendment, or concur in the House amendment  
12          with a further amendment, as the case may be,  
13          which further amendment shall consist of only that  
14          portion of the conference report or House amend-  
15          ment, as the case may be, not so stricken. Any such  
16          motion in the Senate shall be debatable for 2 hours.  
17          In any case in which such point of order is sustained  
18          against a conference report (or Senate amendment  
19          derived from such conference report by operation of  
20          this subsection), no further amendment shall be in  
21          order.

22          “(5) GENERAL POINT OF ORDER.—Notwith-  
23          standing any other law or rule of the Senate, it shall  
24          be in order for a Senator to raise a single point of  
25          order that several provisions of a bill, resolution,

1 amendment, motion, or conference report violate this  
2 subsection. The Presiding Officer may sustain the  
3 point of order as to some or all of the provisions  
4 against which the Senator raised the point of order.  
5 If the Presiding Officer so sustains the point of  
6 order as to some of the provisions (including provi-  
7 sions of an amendment, motion, or conference re-  
8 port) against which the Senator raised the point of  
9 order, then only those provisions (including provi-  
10 sions of an amendment, motion, or conference re-  
11 port) against which the Presiding Officer sustains  
12 the point of order shall be stricken pursuant to this  
13 subsection. Before the Presiding Officer rules on  
14 such a point of order, any Senator may move to  
15 waive such a point of order as it applies to some or  
16 all of the provisions against which the point of order  
17 was raised. Such a motion to waive is amendable in  
18 accordance with the rules and precedents of the Sen-  
19 ate. After the Presiding Officer rules on such a point  
20 of order, any Senator may appeal the ruling of the  
21 Presiding Officer on such a point of order as it ap-  
22 plies to some or all of the provisions on which the  
23 Presiding Officer ruled.

1 **“SEC. 308. DISCRETIONARY SPENDING ALLOCATIONS.**

2 “(a) ALLOCATIONS BY COMMITTEE ON APPROPRIA-  
3 TIONS.—

4 “(1) TOTAL ALLOCATION.—On or before May 1  
5 of each odd-numbered year, the Committee on Ap-  
6 propriations of the Senate and the Committee on  
7 Appropriations of the House of Representatives may  
8 establish allocations of total new budget authority  
9 and total outlays for discretionary appropriations for  
10 their House for the next 2 full fiscal years.

11 “(2) SUBALLOCATIONS.—If the Committee on  
12 Appropriations of a House of Congress establishes  
13 allocations under paragraph (1) during an odd-num-  
14 bered year, on or before June 1 of such year, the  
15 Committee may establish suballocations for each  
16 subcommittee of the Committee of total new budget  
17 authority and total outlays for discretionary appro-  
18 priations for their House for the next full fiscal year  
19 or the next 2 full fiscal years.

20 “(3) STATEMENT.—If the Committee on Appro-  
21 priations of the Senate or the Committee on Appro-  
22 priations of the House of Representatives establishes  
23 allocations in accordance with paragraph (1) or (2),  
24 the Chairman of the Committee shall submit a writ-  
25 ten statement for the Congressional Record reflect-  
26 ing the allocations.

1 “(b) NO ALLOCATION BY APPROPRIATIONS.—

2 “(1) DEFINITION.—In this subsection, the term  
3 ‘allocation resolution’ means a resolution—

4 “(A) introduced in the Senate or the  
5 House of Representatives after May 1 of an  
6 odd-numbered year if the Committee on Appro-  
7 priations of the Senate or the Committee on  
8 Appropriations of the House of Representatives,  
9 respectively, has not established allocations  
10 under subsection (a)(1); and

11 “(B) that—

12 “(i) establishes allocations of total  
13 new budget authority and total outlays for  
14 discretionary appropriations in the Senate  
15 or House of Representatives, as applicable,  
16 for the next 2 full fiscal years;

17 “(ii) establishes suballocations for  
18 each subcommittee of the Committee on  
19 Appropriations of total new budget author-  
20 ity and total outlays for discretionary ap-  
21 propriations in the Senate or House of  
22 Representatives, as applicable, for the next  
23 full fiscal year; and

24 “(iii) may establish suballocations for  
25 each subcommittee of the Committee on

1 Appropriations of total new budget author-  
2 ity and total outlays for discretionary ap-  
3 propriations in the Senate or House of  
4 Representatives, as applicable, for the fis-  
5 cal year after the next full fiscal year.

6 “(2) CONSIDERATION IN THE HOUSE OF REP-  
7 RESENTATIVES.—

8 “(A) INTRODUCTION.—Upon introduction  
9 in the House of Representatives, an allocation  
10 resolution shall be immediately placed on the  
11 appropriate calendar.

12 “(B) PROCEEDING TO CONSIDERATION.—  
13 After an allocation resolution has been placed  
14 on the calendar in the House of Representa-  
15 tives, it shall be in order to move to proceed to  
16 the consideration of the allocation resolution.  
17 The motion is highly privileged and is not de-  
18 batable. An amendment to the motion is not in  
19 order and it is not in order to move to recon-  
20 sider the vote by which the motion is agreed to  
21 or disagreed to.

22 “(C) CONSIDERATION.—

23 “(i) IN GENERAL.—Debate of an allo-  
24 cation resolution in the House of Rep-  
25 resentatives shall be limited to not more

1 than 10 hours, which shall be divided  
2 equally between the majority and minority  
3 parties. A motion further to limit debate is  
4 not debatable. A motion to recommit the  
5 allocation resolution is not in order, and it  
6 is not in order to move to reconsider the  
7 vote by which the allocation resolution is  
8 agreed to or disagreed to.

9 “(ii) PROCEDURES.—Consideration of  
10 an allocation resolution by the House of  
11 Representatives shall be in the Committee  
12 of the Whole, and the allocation resolution  
13 shall be considered for amendment under  
14 the five-minute rule in accordance with the  
15 applicable provisions of rule XVIII of the  
16 Rules of the House of Representatives.  
17 After the Committee rises and reports the  
18 allocation resolution back to the House,  
19 the previous question shall be considered  
20 as ordered on the allocation resolution and  
21 any amendments thereto to final passage  
22 without intervening motion.

23 “(D) APPEALS.—Appeals from decisions of  
24 the Chair relating to the application of the  
25 Rules of the House of Representatives to the

1 procedure relating to an allocation resolution  
2 shall be decided without debate.

3 “(3) CONSIDERATION IN THE SENATE.—

4 “(A) INTRODUCTION.—Upon introduction  
5 in the Senate, an allocation resolution shall be  
6 immediately placed on the calendar.

7 “(B) PROCEEDING TO CONSIDERATION.—  
8 Notwithstanding rule XXII of the Standing  
9 Rules of the Senate, it is in order for any Mem-  
10 ber of the Senate to move to proceed to the  
11 consideration of an allocation resolution. A mo-  
12 tion to proceed is in order even though a pre-  
13 vious motion to the same effect has been dis-  
14 agreed to. The motion to proceed is not debat-  
15 able. The motion is not subject to a motion to  
16 postpone. A motion to reconsider the vote by  
17 which the motion is agreed to or disagreed to  
18 shall not be in order. If a motion to proceed to  
19 the consideration of an allocation resolution is  
20 agreed to, the allocation resolution shall remain  
21 the unfinished business until disposed of.

22 “(C) DEBATE.—Debate in the Senate on  
23 an allocation resolution, and all amendments  
24 thereto and debatable motions and appeals in  
25 connection therewith, shall be limited to not

1 more than 10 hours. The time shall be equally  
2 divided between, and controlled by, the majority  
3 leader and the minority leader or their des-  
4 ignees.

5 “(D) AMENDMENTS.—

6 “(i) DEBATE.—Debate in the Senate  
7 on any amendment to an allocation resolu-  
8 tion shall be limited to 30 minutes, to be  
9 equally divided between, and controlled by,  
10 the mover and the manager of the alloca-  
11 tion resolution, and debate on any amend-  
12 ment to an amendment, debatable motion,  
13 or appeal shall be limited to 10 minutes, to  
14 be equally divided between, and controlled  
15 by, the mover and the manager of the allo-  
16 cation resolution, except that in the event  
17 the manager of the allocation resolution is  
18 in favor of any such amendment, motion,  
19 or appeal, the time in opposition thereto  
20 shall be controlled by the minority leader  
21 or a designee. Such leaders, or either of  
22 them, may, from the time under their con-  
23 trol on the passage of the allocation resolu-  
24 tion, allot additional time to any Senator

1           during the consideration of any amend-  
2           ment, debatable motion, or appeal.

3           “(ii) LIMITS.—No amendment that is  
4           not germane to the provisions of an alloca-  
5           tion resolution shall be received.

6           “(E) MOTIONS.—A motion to further limit  
7           debate is not debatable. A motion to recommit  
8           (except a motion to recommit with instructions  
9           to report back within a specified number of  
10          days, not to exceed 3, not counting any day on  
11          which the Senate is not in session) is not in  
12          order. Debate on any such motion to recommit  
13          shall be limited to 1 hour, to be equally divided  
14          between, and controlled by, the mover and the  
15          manager of the allocation resolution.

16          “(F) VOTE ON PASSAGE.—If the Senate  
17          has voted to proceed to an allocation resolution,  
18          the vote on passage of the allocation resolution  
19          shall occur immediately following the conclusion  
20          of consideration of the allocation resolution, and  
21          a single quorum call at the conclusion of the  
22          consideration if requested in accordance with  
23          the rules of the Senate. An allocation resolution  
24          shall only be agreed to upon an affirmative vote

1           of three-fifths of the Members of the Senate,  
2           duly chosen and sworn.

3           “(c) LEGISLATION SUBJECT TO POINT OF ORDER.—

4           “(1) IN THE HOUSE OF REPRESENTATIVES.—In  
5           the House of Representatives, it shall not be in  
6           order to consider any bill, joint resolution, or amend-  
7           ment providing new budget authority for any fiscal  
8           year, or any conference report on any such bill or  
9           joint resolution, that, if agreed to, would cause the  
10          amount of new budget authority for such fiscal year  
11          to deviate from the applicable allocation of new  
12          budget authority made under subsection (a) or (b)  
13          for such fiscal year by not less than 5 percent.

14          “(2) IN THE SENATE.—In the Senate, it shall  
15          not be in order to consider any bill, joint resolution,  
16          amendment, motion, or conference report that, if  
17          agreed to, would cause the amount of new budget  
18          authority for such fiscal year to deviate from the ap-  
19          plicable allocation of new budget authority made  
20          under subsection (a) or (b) for such fiscal year by  
21          not less than 5 percent.

22        **“SEC. 309. EMERGENCY DESIGNATIONS.**

23          “(a) IN GENERAL.—If, for any fiscal year, appropria-  
24          tions for discretionary accounts are enacted that the Con-  
25          gress designates as emergency requirements in statute on

1 an account by account basis, the applicable allocations  
2 under section 308 shall be adjusted by the total of such  
3 appropriations in discretionary accounts designated as  
4 emergency requirements.

5 “(b) EMERGENCIES IN THE HOUSE OF REPRESENTA-  
6 TIVES.—

7 “(1) IN GENERAL.—In the House of Represent-  
8 atives, if a reported bill or joint resolution, or  
9 amendment thereto or conference report thereon,  
10 contains a provision providing new budget authority  
11 and outlays or reducing revenue, and a designation  
12 of such provision as an emergency requirement pur-  
13 suant to subsection (a), the Chairman of the Com-  
14 mittee on Appropriations of the House of Represent-  
15 atives shall not count the budgetary effects of such  
16 provision for purposes of this title and title IV and  
17 the Rules of the House of Representatives.

18 “(2) PROPOSAL TO STRIKE.—

19 “(A) IN GENERAL.—In the House of Rep-  
20 resentatives, a proposal to strike a designation  
21 under subsection (a) shall be excluded from an  
22 evaluation of budgetary effects for purposes of  
23 this title and title IV and the Rules of the  
24 House of Representatives.

1           “(B) INCLUDES REDUCTION.—An amend-  
2           ment offered under subparagraph (A) that also  
3           proposes to reduce each amount appropriated  
4           or otherwise made available by the pending  
5           measure that is not required to be appropriated  
6           or otherwise made available shall be in order at  
7           any point in the reading of the pending meas-  
8           ure.

9           “(c) SENATE POINT OF ORDER AGAINST AN EMER-  
10          GENCY DESIGNATION.—

11           “(1) IN GENERAL.—When the Senate is consid-  
12          ering a bill, resolution, amendment, motion, amend-  
13          ment between the Houses, or conference report, if a  
14          point of order is made by a Senator against an  
15          emergency designation under subsection (a) in that  
16          measure, that provision making such a designation  
17          shall be stricken from the measure and may not be  
18          offered as an amendment from the floor.

19           “(2) SUPERMAJORITY WAIVER AND APPEALS.—

20           “(A) WAIVER.—Paragraph (1) may be  
21          waived or suspended in the Senate only by an  
22          affirmative vote of three-fifths of the Members,  
23          duly chosen and sworn.

24           “(B) APPEALS.—Appeals in the Senate  
25          from the decisions of the Chair relating to any

1 provision of this subsection shall be limited to  
2 1 hour, to be equally divided between, and con-  
3 trolled by, the appellant and the manager of the  
4 bill or joint resolution, as the case may be. An  
5 affirmative vote of three-fifths of the Members  
6 of the Senate, duly chosen and sworn, shall be  
7 required to sustain an appeal of the ruling of  
8 the Chair on a point of order raised under this  
9 subsection.

10 “(3) FORM OF THE POINT OF ORDER.—A point  
11 of order under paragraph (1) may be raised by a  
12 Senator as provided in section 307(e)(5).

13 “(4) CONFERENCE REPORTS.—When the Sen-  
14 ate is considering a conference report on, or an  
15 amendment between the Houses in relation to, a bill,  
16 upon a point of order being made by any Senator  
17 pursuant to this section, and such point of order  
18 being sustained, such material contained in such  
19 conference report shall be stricken, and the Senate  
20 shall proceed to consider the question of whether the  
21 Senate shall recede from its amendment and concur  
22 with a further amendment, or concur in the House  
23 amendment with a further amendment, as the case  
24 may be, which further amendment shall consist of  
25 only that portion of the conference report or House

1 amendment, as the case may be, not so stricken.  
2 Any such motion in the Senate shall be debatable.  
3 In any case in which such point of order is sustained  
4 against a conference report (or Senate amendment  
5 derived from such conference report by operation of  
6 this subsection), no further amendment shall be in  
7 order.”.

8 (b) POINTS OF ORDER.—Section 904 of the Congres-  
9 sional Budget and Impoundment Control Act of 1974 (2  
10 U.S.C. 621 note) is amended—

11 (1) in subsection (c)—

12 (A) in paragraph (1), by striking  
13 “305(b)(2), 305(c)(4), 306, 310(d)(2), 313”  
14 and inserting “305(d)(3)(B), 305(d)(5),  
15 307(a)(2), 307(d), 307(e)”; and

16 (B) in paragraph (2), by striking “301(i),  
17 302(c), 302(f), 310(g), 311(a), 312(b), 312(c),  
18 314(e), and 314(f)” and inserting “307(c),  
19 308(c), 308(d), and 309(c)”; and

20 (2) in subsection (d)—

21 (A) in paragraph (2), by striking  
22 “305(b)(2), 305(c)(4), 306, 310(d)(2), 313”  
23 and inserting “305(d)(3)(B), 305(d)(5),  
24 307(a)(2), 307(d), 307(e)”; and

1 (B) in paragraph (3), by striking “301(i),  
2 302(c), 302(f), 310(g), 311(a), 312(b), 312(c),  
3 314(e), and 314(f)” and inserting “307(c),  
4 308(c), 308(d), and 309(c)”.

5 (c) TRANSFER.—The employees employed by the  
6 Committee on the Budget of the Senate and the employees  
7 employed by the Committee on the Budget of the House  
8 of Representatives shall be transferred to the Joint Select  
9 Committee on Fiscal Responsibility.

10 (d) TECHNICAL AND CONFORMING AMENDMENTS.—

11 (1) The Congressional Budget and Impound-  
12 ment Control Act of 1974 (2 U.S.C. 621 et seq.) is  
13 amended—

14 (A) in section 3 (2 U.S.C. 622)—

15 (i) by striking paragraph (4); and

16 (ii) by redesignating paragraphs (5)  
17 through (11) as paragraphs (4) through  
18 (10), respectively;

19 (B) in section 401(b)(2) (2 U.S.C.  
20 651(b)(2)), by striking “reported under section  
21 302(a) in connection with the most recently  
22 agreed to concurrent resolution on the budget  
23 for such fiscal year” and inserting “in effect  
24 under section 308”;

1 (C) in section 405(a) (2 U.S.C. 655(a)), by  
2 striking “and in a concurrent resolution on the  
3 budget reported pursuant to section 301 or sec-  
4 tion 304 of this Act”;

5 (D) in section 425(e) (2 U.S.C. 658d(e)),  
6 by striking “Committee on the Budget” and in-  
7 serting “Committee on Finance”;

8 (E) in section 703 (2 U.S.C. 623)—

9 (i) in subsection (a), by striking “The  
10 Committees on the Budget of the House of  
11 Representatives and the Senate” and in-  
12 serting “The Committee on Oversight and  
13 Government Reform of the House of Rep-  
14 resentatives and the Committee on Home-  
15 land Security and Governmental Affairs of  
16 the Senate”; and

17 (ii) in subsection (b), by striking “The  
18 Committee on the Budget of each House  
19 shall, from time to time, report to its  
20 House” and inserting “The Committee on  
21 Oversight and Government Reform of the  
22 House of Representatives and the Com-  
23 mittee on Homeland Security and Govern-  
24 mental Affairs of the Senate shall, from

1                   time to time, report to the House of Rep-  
2                   resentatives and the Senate, respectively,”;

3                   (F) in section 1024(d) (2 U.S.C. 691c(d)),  
4                   by striking “the Committees on the Budget of  
5                   the House of Representatives and the Senate”  
6                   and inserting “the Committee on Ways and  
7                   Means of the House of Representatives and the  
8                   Committee on Finance of the Senate”; and

9                   (G) in section 1025(a) (2 U.S.C. 691d(a)),  
10                  by striking “Committee on the Budget” each  
11                  place it appears and inserting “Committee on  
12                  Appropriations”.

13                  (2) Notwithstanding any provision of the  
14                  Standing Rules of the Senate—

15                  (A) the Committee on Homeland Security  
16                  and Governmental Affairs of the Senate shall  
17                  make continuing studies of the effect on budget  
18                  outlays of relevant existing and proposed legis-  
19                  lation and to report the results of such studies  
20                  to the Senate on a recurring basis;

21                  (B) the Committee on Finance of the Sen-  
22                  ate shall request and evaluate continuing stud-  
23                  ies of tax expenditures, to devise methods of co-  
24                  ordinating tax expenditures, policies, and pro-  
25                  grams with direct budget outlays, and to report

1 the results of such studies to the Senate on a  
2 recurring basis; and

3 (C) the Committee on Homeland Security  
4 and Governmental Affairs of the Senate shall  
5 review, on a continuing basis, the conduct by  
6 the Congressional Budget Office of its functions  
7 and duties.

8 (e) RECOMMENDATIONS FOR LEGISLATIVE  
9 CHANGES.—The Committee on the Budget of the Senate  
10 and the Committee on the Budget of the House of Rep-  
11 resentatives shall each submit to Congress proposed legis-  
12 lation to transfer the duties and authorities of the Com-  
13 mittees on the Budget, including under the following pro-  
14 visions of law:

15 (1) The Statutory Pay-As-You-Go Act of 2010  
16 (2 U.S.C. 931 et seq.).

17 (2) Section 3(1)(A) of the Emergency Economic  
18 Stabilization Act of 2008 (12 U.S.C. 5202(1)(A)).

19 (3) Section 3002(1)(A) of the Small Business  
20 Jobs Act of 2010 (12 U.S.C. 5701(1)(A)).

21 (4) Section 302(d) of the Full Employment and  
22 Balanced Growth Act of 1978 (15 U.S.C. 3132(d)).

23 (5) Section 9503(d)(7) of the Internal Revenue  
24 Code of 1986 (relating to the Highway Trust Fund).

1           (6) Section 1104(c) of title 31, United States  
2 Code.

3           (7) Section 1105(a)(35)(B) of title 31, United  
4 States Code.

5           (8) Section 1109(b) of title 31, United States  
6 Code.

7           (9) Section 1112(c)(3) of title 31, United  
8 States Code.

9           (10) Section 1120(a)(3)(B) of title 31, United  
10 States Code.

11           (11) Section 3524(b) of title 31, United States  
12 Code.

13           (12) Section 6203(a)(2)(C) of title 31, United  
14 States Code.

15           (13) Section 8163(c)(1) of title 38, United  
16 States Code.

17           (14) Section 8168 of title 38, United States  
18 Code.

19 **SEC. 102. EFFECTIVE DATE.**

20           (a) IN GENERAL.—Except as provided in subsection  
21 (b), this title and the amendments made by this title shall  
22 take effect on January 1, 2021.

23           (b) RECOMMENDATIONS FOR LEGISLATIVE  
24 CHANGES.—Section 101(e) shall take effect on the date of  
25 enactment of this Act.



1 (i) in paragraph (1)—

2 (I) by striking “February 15”  
3 and inserting “May 15”; and

4 (II) by striking “October 1 of  
5 that year” and inserting “January 1  
6 of the following year”; and

7 (ii) in paragraph (3)—

8 (I) by striking “January 15” and  
9 inserting “April 15”;

10 (II) by striking “September 30”  
11 each place it appears and inserting  
12 “December 31”; and

13 (III) by striking “October 1 of  
14 that calendar year” and inserting  
15 “January 1 of the following year”.

16 (C) The Balanced Budget and Emergency  
17 Deficit Control Act of 1985 (2 U.S.C. 900 et  
18 seq.) is amended—

19 (i) in section 250(c)(12) (2 U.S.C.  
20 900(c)(12)), by striking “October 1 of the  
21 calendar year in which that session begins”  
22 and inserting “January 1 of the year fol-  
23 lowing the year in which that session be-  
24 gins”;

1 (ii) in section 251(a) (2 U.S.C.  
2 901(a))—

3 (I) in paragraph (5), by striking  
4 “June 30” and inserting “September  
5 30”; and

6 (II) in paragraph (6), by striking  
7 “July 1” and inserting “October 1”;  
8 and

9 (iii) in section 258C(a)(1) (2 U.S.C.  
10 907d(a)(1)), by striking “October 10” and  
11 inserting “January 10”.

12 (D) Title 31 of the United States Code is  
13 amended—

14 (i) in section 1105—

15 (I) in subsection (a), in the mat-  
16 ter preceding paragraph (1), by strik-  
17 ing “On or after the first Monday in  
18 January but not later than the first  
19 Monday in February of each year”  
20 and inserting “Not later than March  
21 15 of each year”; and

22 (II) in subsection (b), by striking  
23 “October 16” and inserting “January  
24 16”;

1 (ii) in section 1106, by striking “July  
2 16” each place it appears and inserting  
3 “October 16”;

4 (iii) in section 1109—

5 (I) in subsection (a), by striking  
6 “the first Monday after January 3 of  
7 each year (on or before February 5 in  
8 1986)” and inserting “the first Mon-  
9 day in April of each year”; and

10 (II) in subsection (b), by striking  
11 “March 1” and inserting “June 1”;

12 (iv) in section 1110, by striking “May  
13 16 of the year before the year in which the  
14 fiscal year begins” and inserting “August  
15 16 of the second fiscal year before such fis-  
16 cal year begins”;

17 (v) in section 1113(e)—

18 (I) in paragraph (2), in the mat-  
19 ter preceding subparagraph (A), by  
20 striking “September 2” and inserting  
21 “December 2”; and

22 (II) in paragraph (3), in the mat-  
23 ter preceding subparagraph (A), by  
24 striking “March 2” and inserting  
25 “June 2”;

1 (vi) in section 1115(b), in the matter  
2 preceding paragraph (1), by striking “Feb-  
3 ruary” and inserting “May”;

4 (vii) in section 1322(a), by striking  
5 “September 30” and inserting “December  
6 31”;

7 (viii) in section 1353(d)(2), by strik-  
8 ing subparagraphs (B) and (C) and insert-  
9 ing the following:

10 “(B) be submitted not later than August 31 of  
11 each year with respect to payments in the preceding  
12 period beginning on January 1 and ending on June  
13 30; and

14 “(C) be submitted not later than February 28  
15 of each year with respect to payments in the pre-  
16 ceding period beginning on July 1 and ending on  
17 December 31.”;

18 (ix) in section 1552(a), by striking  
19 “September 30” and inserting “December  
20 31”;

21 (x) in section 3130(a), by striking  
22 “On or before June 1 of each calendar  
23 year after 1993” and inserting “Not later  
24 than September 1 of each year”;

25 (xi) in section 3512—

1 (I) in subsection (a)(4)(B)(i), by  
2 striking “January 31 of each year  
3 thereafter” and inserting “April 30,  
4 2021, and April 30 of each year  
5 thereafter”; and

6 (II) in subsection (d)(2), in the  
7 matter preceding subparagraph (A),  
8 by striking “December 31 of each  
9 year (beginning in 1983)” and insert-  
10 ing “March 31 of each year”;

11 (xii) in section 3515(a), by striking  
12 “March 1 of 2003 and each year there-  
13 after” and inserting “June 1 of each  
14 year”;

15 (xiii) in section 3524(b), by striking  
16 “December 1” and inserting “March 1”;

17 (xiv) in section 3711(g)(8)—

18 (I) by striking “January 1” and  
19 inserting “April 1”; and

20 (II) by striking “September 30”  
21 and inserting “December 31”; and

22 (xv) in section 3717(a)(1)—

23 (I) by striking “September 30”  
24 and inserting “December 31”; and

1 (II) by striking “November 1 of  
2 that year” and inserting “February 1  
3 of the following year”.

4 (2) EFFECTIVE DATE.—

5 (A) IN GENERAL.—Except as provided in  
6 subparagraph (B), the amendments made by  
7 paragraph (1) shall take effect on January 1,  
8 2021.

9 (B) APPROPRIATION ACTS.—The amend-  
10 ment made by paragraph (1)(A) shall apply  
11 with respect to Acts making appropriations for  
12 the support of the Government for any fiscal  
13 year commencing on or after January 1, 2021.

14 **SEC. 202. TRANSITION TO NEW FISCAL YEAR.**

15 (a) IN GENERAL.—As soon as practicable, the Presi-  
16 dent shall prepare and submit to Congress—

17 (1) after consultation with the Committees on  
18 Appropriations of the House of Representatives and  
19 the Senate, budget estimates for the United States  
20 Government for the period commencing October 1,  
21 2020 and ending on December 31, 2020 in such  
22 form and detail as the President may determine; and

23 (2) proposed legislation the President considers  
24 appropriate with respect to changes in law necessary

1 to provide authorizations of appropriations for that  
2 period.

3 (b) TRANSITION.—The Director of the Office of Man-  
4 agement and Budget shall—

5 (1) provide by regulation, order, or otherwise  
6 for the orderly transition by all departments, agen-  
7 cies, and instrumentalities of the United States Gov-  
8 ernment and the government of the District of Co-  
9 lumbia from the use of the fiscal year in effect on  
10 the date of enactment of this Act to the use of the  
11 new fiscal year prescribed by section 1102 of title  
12 31, United States Code, as amended by this Act;  
13 and

14 (2) shall prepare and submit to Congress such  
15 additional proposed legislation as the Director con-  
16 siders necessary to accomplish the orderly transition  
17 to the new fiscal year.

18 **SEC. 203. CONVERSION OF AUTHORIZATIONS OF APPRO-**  
19 **PRIATIONS.**

20 Any law providing for an authorization of appropria-  
21 tions commencing on October 1 of a year shall, if that  
22 year is any year after 2020, be considered as meaning  
23 January 1 of the following year. Any law providing for  
24 an authorization of appropriations ending on September  
25 30 of a year shall, if that year is any year after 2020,

1 be considered as meaning December 31 of that year. Any  
2 law providing for an authorization of appropriations for  
3 fiscal year 2021 or any fiscal year thereafter shall be con-  
4 strued as referring to that fiscal year ending on December  
5 31 of the calendar year having the same calendar year  
6 number as the fiscal year number.

## 7 **TITLE III—PUBLIC DEBT**

### 8 **SEC. 301. DEBT TARGET REPORT.**

9 The Congressional Budget Office shall issue an an-  
10 nual report providing an analysis of the annual and aggre-  
11 gate deficit reductions needed to achieve a variety of dif-  
12 ferent debt reduction targets.

### 13 **SEC. 302. REPEAL OF DEBT CEILING.**

14 (a) IN GENERAL.—Section 3101 of title 31, United  
15 States Code, is repealed.

16 (b) TECHNICAL AND CONFORMING AMENDMENTS.—

17 (1) Section 301(b)(5) of the Congressional  
18 Budget Act of 1974 (2 U.S.C. 632(b)(5)) is amend-  
19 ed by striking “debt subject to limit (in section 3101  
20 of title 31 of the United States Code)” and inserting  
21 “face value of obligations issued under chapter 31 of  
22 title 31, United States Code, and the face amount  
23 of obligations whose principal and interest are guar-  
24 anteed by the United States Government (except

1       guaranteed obligations held by the Secretary of the  
2       Treasury)”.  
3

4               (2) Section 8348 of title 5, United States Code,  
5       is amended by striking subsections (j), (k), and (l).

6               (3) Section 8438 of title 5, United States Code,  
7       is amended by striking subsections (g) and (h).

8               (4) Section 14(d)(2) of the Federal Deposit In-  
9       surance Act (12 U.S.C. 1824(d)(2)) is amended—

10                       (A) by striking subparagraph (A); and

11                       (B) by redesignating subparagraphs (B),  
12               (C), and (D) as subparagraphs (A), (B), and  
13               (C), respectively.

14               (5) Section 3101A of title 31, United States  
15       Code, is repealed.

16               (6) Section 3130(e)(2) of title 31, United  
17       States Code, is amended by striking “total amount  
18       of the obligations subject to the public debt limit es-  
19       tablished in section 3101 of this title” and inserting  
20       “face value of obligations issued under this chapter  
21       and the face amount of obligations whose principal  
22       and interest are guaranteed by the United States  
23       Government (except guaranteed obligations held by  
24       the Secretary of the Treasury)”.

25               (7) Section 1145(b) of the Social Security Act  
      (42 U.S.C. 1320b–15(b)) is amended by striking

1 “any obligation subject to the public debt limit es-  
2 tablished under section 3101 of title 31, United  
3 States Code” and inserting “any obligation issued  
4 under chapter 31 of title 31, United States Code,  
5 and any obligation whose principal and interest are  
6 guaranteed by the United States Government (ex-  
7 cept guaranteed obligations held by the Secretary of  
8 the Treasury)”.

9 (8) The table of sections for chapter 31 of title  
10 31, United States Code, is amended by striking the  
11 items relating to sections 3101 and 3101A.

12 (c) SAVINGS PROVISIONS.—

13 (1) CIVIL SERVICE RETIREMENT AND DIS-  
14 ABILITY FUND.—Notwithstanding the amendments  
15 made by subsection (b), paragraphs (2), (3), and (4)  
16 of subsection (j) and subsection (l)(1) of section  
17 8348 of title 5, United States Code, as in effect on  
18 the day before the date of enactment of this Act,  
19 shall apply to any debt issuance suspension period  
20 (as defined under section 8348(j)(5) of such title)  
21 that is in effect on the date of enactment of this  
22 Act.

23 (2) THRIFT SAVINGS FUND.—Notwithstanding  
24 the amendments made by subsection (b), paragraphs  
25 (2), (3), and (4) of subsection (g) and subsection

1 (h)(1) of section 8438 of title 5, United States Code,  
2 as in effect on the day before the date of enactment  
3 of this Act, shall apply to any debt issuance suspen-  
4 sion period (as defined under section 8438(g)(6) of  
5 such title) that is in effect on the date of enactment  
6 of this Act.